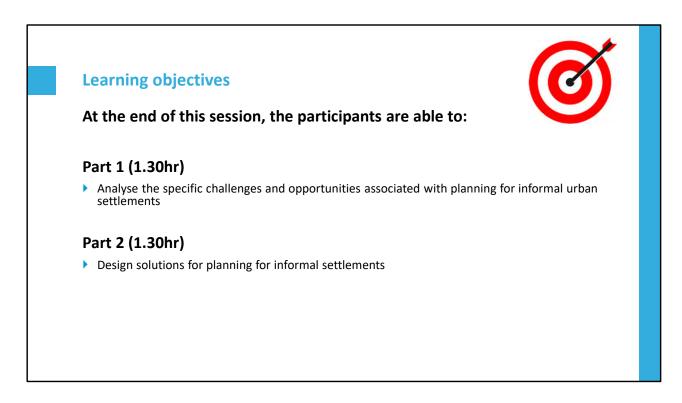
Planning informal settlements

Inclusive Urban Planning





The Hague Academy for local governance

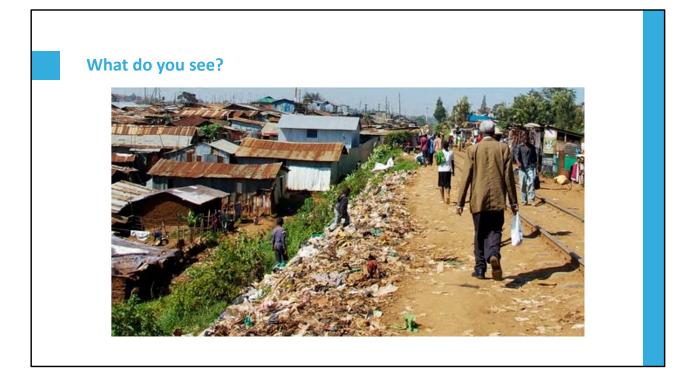


Speaker's note: Explain the learning objectives of this session.

Time: to be added by trainer according to planning



Time: to be added by trainer according to planning



Let the participants describe what they see (5 min)

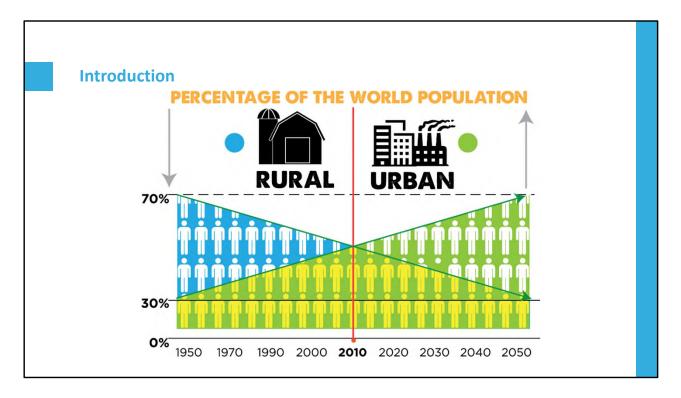
Time: to be added by trainer according to planning

Background information:

Possible answers:

- ✓ a slum;
- ✓ peri-urban area;
- ✓ informal settlement,
- ✓ shanty town
- ✓ Self-help city
- ✓ Make-shift city
- ✓ Ghetto

All the answers are okay as they relate to the precarious living conditions for those urban dwellers relegated into the margins of the formal city.



Introduce this session.

Time: to be added by trainer according to planning

Background information:

May 2007, represents a major demographic shift, according to scientists from North Carolina State University and the University of Georgia: For the first time in human history, the earth's population became more urban than rural

Currently, majority of world's population lives in urban areas. Due to the ongoing urbanisation and growth of the world's population, there will be about 2.5 billion more people added to the urban population by 2050, mainly in Africa and Asia. This has many implications for instance, many cities and towns are facing problems such as a lack of jobs, homelessness and expanding squatter settlements, inadequate services and infrastructure, poor health and educational services and high levels of pollution.

The process of urbanisation affects all sizes of settlements, so villages gradually grow to become small towns, smaller towns become larger towns, and large towns become cities. Cities become mega-cities.

The global trend in urbanisation is not the same in all parts of the world. Asia and Africa currently have the highest rates of urbanisation. For example, Ethiopia is one of the least urbanised countries in the world today, and only 18% of its population lives in urban areas (JMP, 2014). In common with many other developing countries, however, this pattern is changing. Ethiopia's urban growth rate is more than 4.0% per year, which places it among the highest in Africa and the world (MWUD, 2007).

The rapid increase in urban populations has meant that peri-urban areas are growing much more quickly than formal urban centres. **Peri-urban** areas are those areas immediately around a town or city. They are areas in transition from countryside to city (rural to urban), often with undeveloped infrastructure, where health and sanitation services are under pressure and where the natural environment is at risk of degradation. These are the areas referred to **as informal settlements** or **slums**.

This session will focus on planning informal settlements in urban areas.

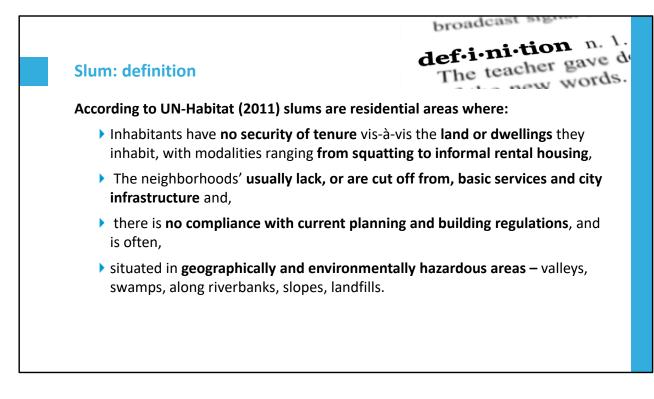


Explain the difference between informal settlements and slums.

Time: to be added by trainer according to planning

Background information:

It is important to clarify that, the concepts of "slum" and "informal settlement," are suggestive of the same thing, and therefore used interchangeably. However, unlike slums, informal settlements are approved settlements in urban areas that deteriorate and develop into slums. Both slums and informal settlements have high rate of crime, unemployment, urban decay, drug addiction, mental illness, malnutrition, diseases and poverty.

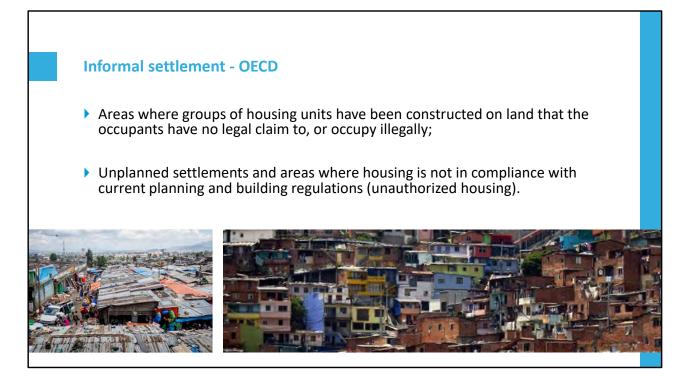


Explain the definition of slums.

Time: 2 minutes

Background information:

Mathare slum in Nairobi is located in a valley Manzilles slum in colombia is located on a slope



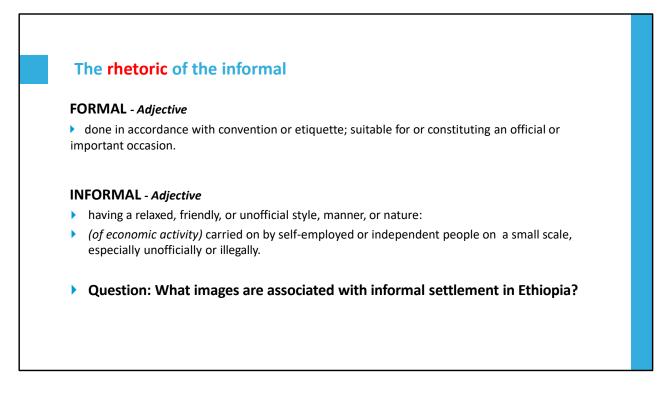
Explain the definition of an informal settlement according to the OECD.

Time: 2 minutes

Background information:

OECD Glossary of Statistical Terms - Informal settlements Definition http://unhabitat.org/wp-content/uploads/2015/04/Habitat-III-Issue-Paper-22_Informal-Settlements-2.0.pdf

Picture: slums in Addis Ababa, Ethiopia Picture: Medellin, Colombiahttps://landandpropertynetwork.files.wordpress.com/2016/03/medellin-colombia-1.jpg



Discuss in plenary what images are associated with informal settlements in Ethiopia (5 min)

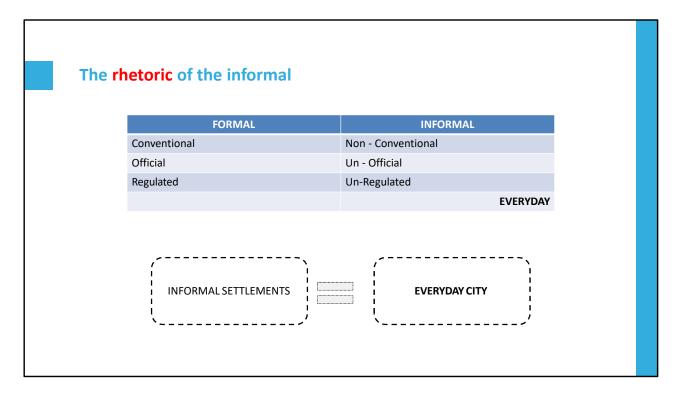
Time: to be added by trainer according to planning

Background information:

Possible answers:

- ✓ Danger,
- ✓ threat,
- ✓ Insecurity
- ✓ Ilicit activities
- ✓ Ündesirable city dwellers
- ✓ Temporariness
- ✓ Criminality

These images dominate mainstream urban discourse and shift the blame of precarious survival to the informal urban dwellers instead of asking questions about government responsibility on inclusive urban planning.



Time: to be added by trainer according to planning

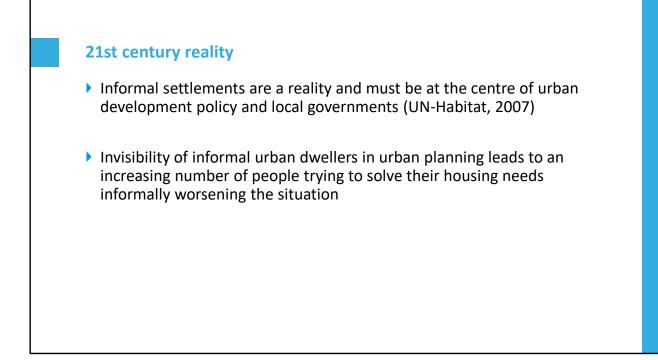
Background information:

The idea of the 'Everyday city' is based on the concept of Everyday Urbanism that was proposed in 1999 by Margaret Crawford & others, wherein the city is seen above all as a social product and which focuses on informal urban spaces. They point out that it is not what the planning initiates for the city but what the people seem to generate as an outcome of their everyday needs.



Speaker's note: Ask participants why care about informal settlements (5 min)

Time: to be added by trainer according to planning



Time: *to be added by trainer according to planning*

Global trends

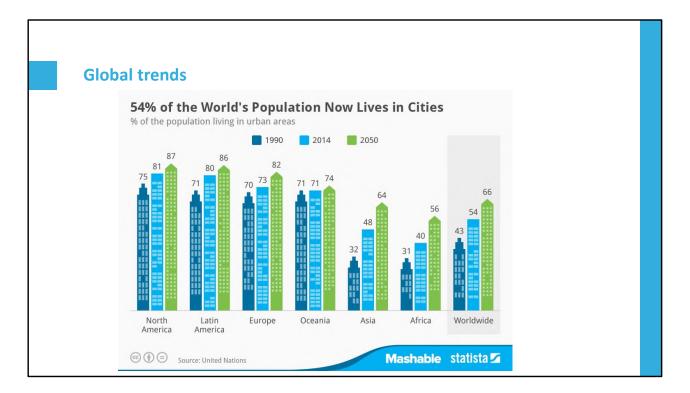
"

One in eight people live in slums worldwide. This number is rising fast. If no action is taken, 3 billion people will live in slums by 2030.

UN HABITAT

Speaker's note:

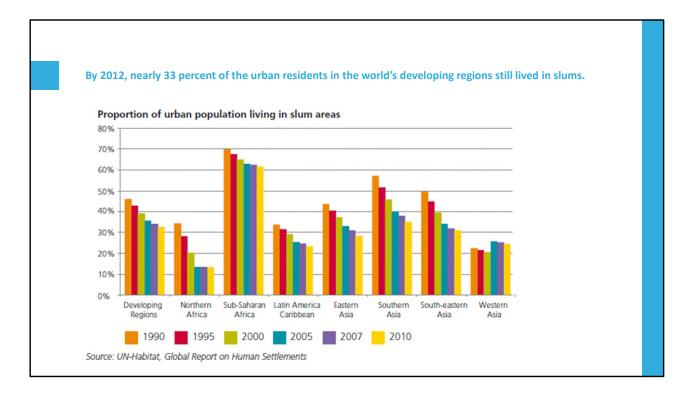
Time: 5 minutes



Time: 5 minutes

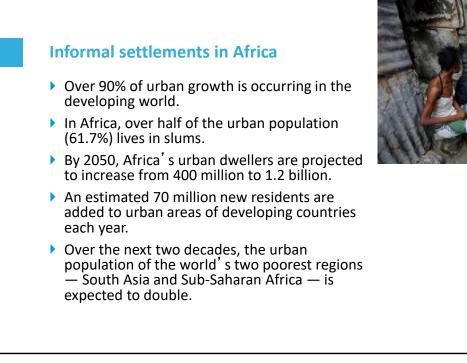
Background information:

World Urbanization Prospects - Population Division - United Nations



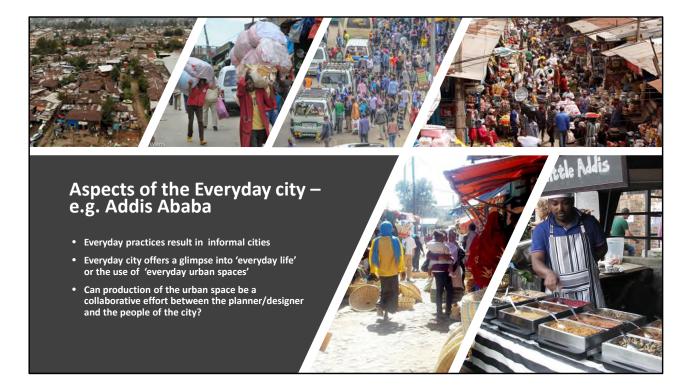
Speaker's note: Reflect on the trends (5 min)

Time: to be added by trainer according to planning





Time: 5 minutes



Discuss the idea of Everyday urbanism by Crawford (5 min)

Time: to be added by trainer according to planning

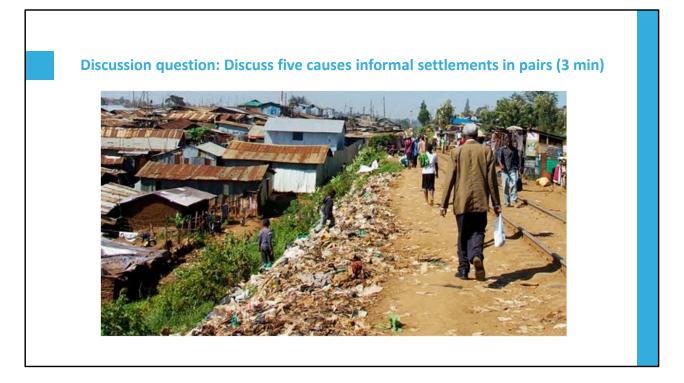
Background information:

The idea of the 'Everyday city' is based on the concept of Everyday Urbanism that was proposed in 1999 by Margaret Crawford & others, wherein the city is seen above all as a social product and which focuses on informal urban spaces. They point out that it is not what the planning initiates for the city but what the people seem to generate as an outcome of their everyday needs.

Everyday urbanism celebrates and builds on the ordinary life and reality in a city. It doesn't envision an ideal urban environment. Rather it explores ways to improve what already exists in incremental ways. The term first gained prominence with the book, Everyday Urbanism by Margaret Crawford, John Chase and John Kaliski in 1999. The book notes that the city (and its planners) ongoing quest to incorporate "the elements that remain elusive: ephemerality, cacophony, multiplicity and simultaneity."

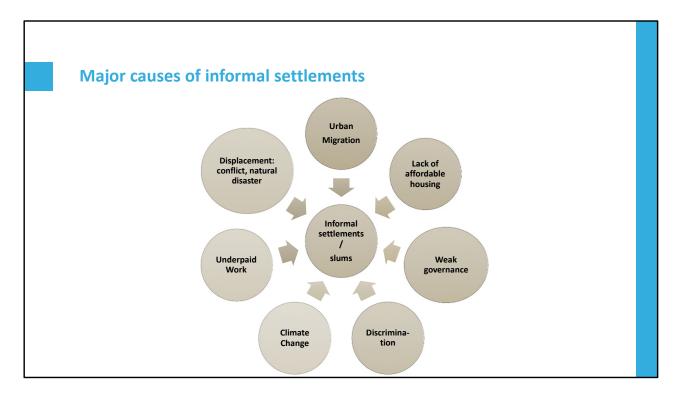
Every day urbanism builds on the concept of adaptive urbanism and looks at **urban planning** as a process of perpetual engagement and reiteration. It views **cities** as a

conversation between and among its residents. This leads to a dynamic urban form that evolves not from outside pressures or plans dropped from above, but from activities that occur within a neighbourhood.



Ask participants, in pairs, to list 5 possible causes of the settlement shown in the pictures (5 min)

Time: to be added by trainer according to planning



Discuss how each of the factors above contributes to the emergence of informal settlements in cities (10 min)

Time: to be added by trainer according to planning

Background information:

Informal settlements/slums are caused by a range of interrelated factors, including:

- population growth and rural-urban migration,
- lack of affordable housing for the urban poor,
- weak governance (particularly in the areas of policy, planning,
- land and urban management resulting in land speculation and grabbing),
- economic vulnerability and underpaid work,
- discrimination and marginalization, and
- displacement caused by conflict, natural disasters and climate change
- Limited options available to the poor in the formal land and housing market, both in terms of numbers and price.
- Barriers in accessing land and housing because of cumbersome, costly and timeconsuming delivery processes.

- Building codes and planning regulations continue to be inappropriate for the poor.
- Urban planning practices focused on regulatory and normative planning have restricted rather than stimulated and enabled land development.

http://unhabitat.org/wp-content/uploads/2015/04/Habitat-III-Issue-Paper-22_Informal-Settlements-2.0.pdf

As a result...

Low-income households are forced to occupy as little space as possible, which leads to very high densities.



Speaker's note:

Time: 2 minutes

Background information:

Alternatively they may be forced to settle at the edges of towns and cities, where land may be more accessible, but is beyond urban infrastructure networks and far from employment centres.

http://mirror.unhabitat.org/pmss/getElectronicVersion.aspx?nr=3552&alt=1 - Streets as Tools for Urban Transformation

Source picture 1: Delhi | http://developmentworks.co.za/living-on-the-periphery/ Source picture 2: Mumbai | https://ahduni.edu.in/events/hawa-khaana-in-vasai-virarurban-housing-and-the-commodification-of-airspace-in-mumbai-s-periphery

Impact on cities

On the one hand, slums provide much-needed mixed land use to cities and have an active informal economy that, in many countries, provides the majority of jobs....



On the other hand, these informal jobs are unskilled, verylow-paid, and insecure livelihood options



Informal settlements and slums continue to be spatially disengaged from broader urban systems and remain excluded from mainstream urban opportunities.

Speaker's note:

Time: to be added by trainer according to planning

Background information:

Livelihood options in informal settlements are those that allow inhabitants to survive but not to progress sufficiently to change their living conditions nor to realize the full potential contribution to urban productivity.

http://mirror.unhabitat.org/pmss/getElectronicVersion.aspx?nr=3552&alt=1 - Streets as Tools for Urban Transformation

Source picture 1: Mumbai | http://www.notey.com/@qz_unofficial/external/13464561/one-of-asia%E2%80%99slargest-slums-is-luring-shoppers-with-the-internet-of-things.html Source picture 2: Maputo | http://www.citiesalliance.org/sites/citiesalliance.org/files/Maputo-catf.png http://www.citiesalliance.org/ca_newsletters/newsletter_news/143

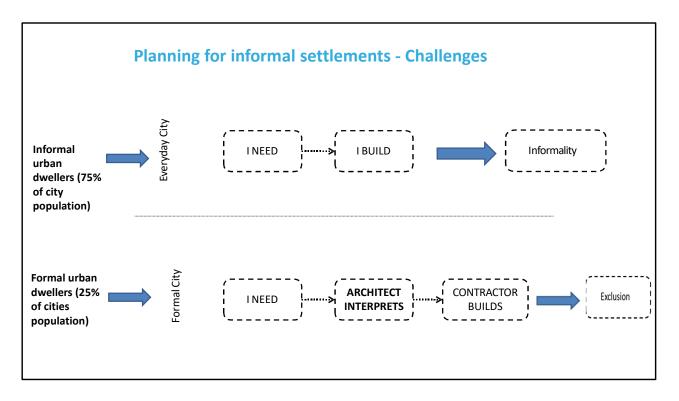
Impacts

Environmental impacts

- Pollution of water sources
- Solid and liquid wastes
- Flooding
- Deforestation

Economic and social impacts

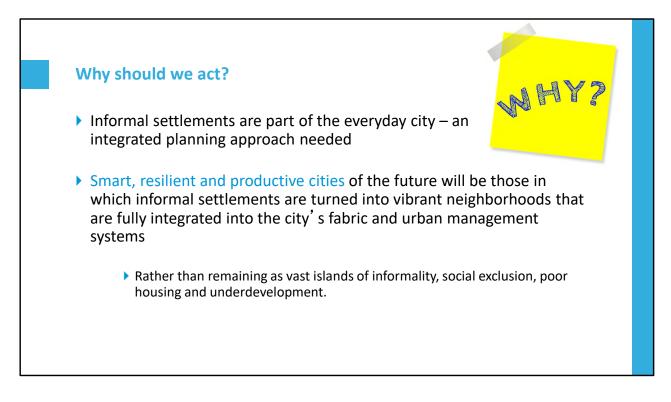
- Encroachment of good agricultural land
- Haphazard or uncoordinated development
- Live in houses constructed with substandard materials
- Crime



Time: *to be added by trainer according to planning*

Background information:

Ananya Roy (2005) Urban Informality: Toward an Epistemology of Planning, Journal of the American Planning Association, 71:2, 147-158, DOI: <u>10.1080/01944360508976689</u>

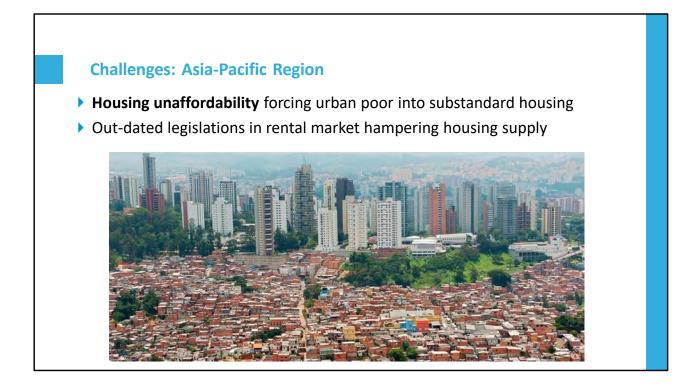


Time: to be added by trainer according to planning

Background information:

It is timely and necessary to further upgrade slums and regularise informal settlements for the full recognition of the urban poor as rightful urban dwellers, for realising their potential and for enhancing their prosperity and thus the prosperity of the whole city.- Slum Almanac 2015-2016

Slum Almanac 2015-2016 PSUP.pdf (unhabitat.org)



Time: to be added by trainer according to planning

Background information:

Integrating Informal Settlements in Urban Centers, 14-16 December 2016, India 6th Asian Pacific Ministerial Conference on Housing and Urban Development



Time: to be added by trainer according to planning

Background information:

Slum areas typically suffer from:

poor housing with small, overcrowded houses built very close together using inadequate materials and with uncertain electricity supply

restricted access to water supplies

little or no sanitation/latrine facilities and no solid waste disposal, which leads to a polluted and degraded local environment

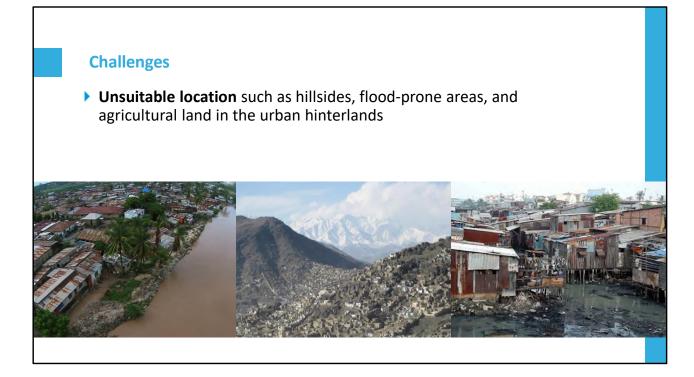
inadequate health care facilities which, coupled with the poor living conditions, increases sickness and death rates

insecure living conditions – slum dwellers may be forcibly removed by landowners or other authorities.

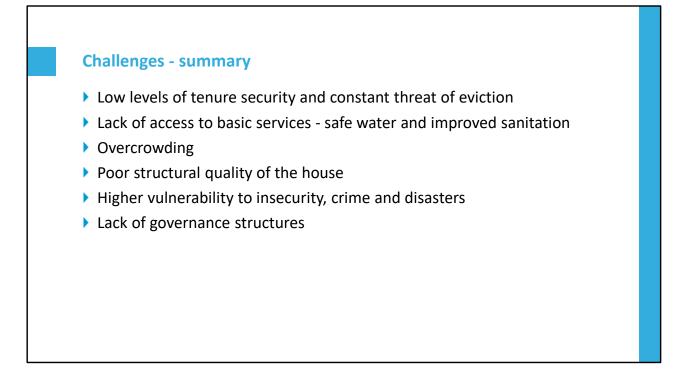
Source picture: urban slum in Addis Ababa



Time: to be added by trainer according to planning



Time: to be added by trainer according to planning



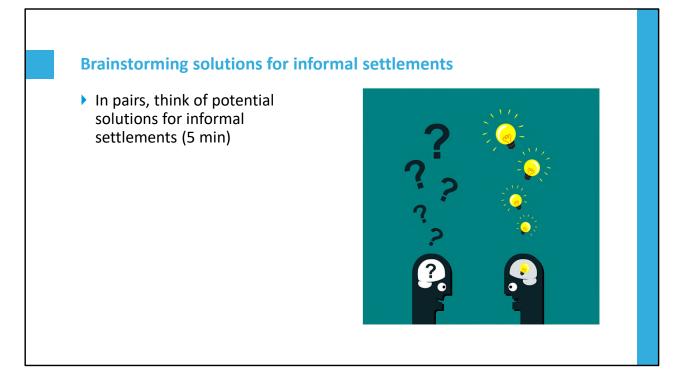
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PART 2

INTEGRATING INFORMAL SETTLEMENTS IN URBAN CENTERS: STRATEGIES, POLICIES, AND TOOLS

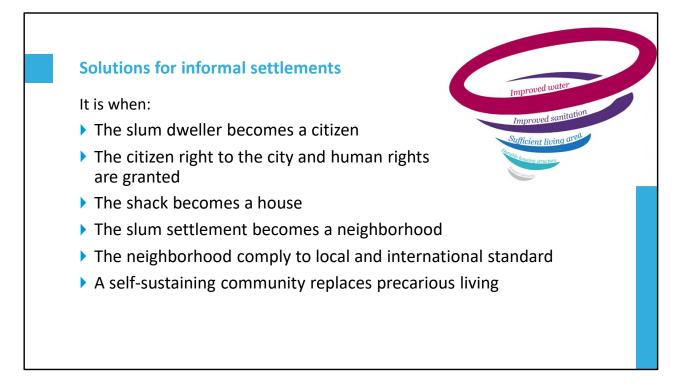
Speaker's note:

Time: to be added by trainer according to planning



- Ask participants to brainstorm in pairs about what could be potential solutions for informal settlements (5 min)
- Ask participants to share in plenary and discuss (5 min)
- Link the outcomes of this discussion to the next 2 slides

Time: 10 minutes



Time: to be added by trainer according to planning

Background information:

Interdependent and complementary strategies and tools to sustainably improve slums and prevent their formation include

- (a) dedicated urban and slum upgrading policies and related byelaws concerning land, housing and infrastructure, finance, mobilisation of local resources, construction standards and other related areas (e.g. labour, health and education), sanctioning the due institutionalisation and legal regulation required for large scale efforts,
- (b) formal housing aiming at securing access to adequate housing for all in particular the most vulnerable, promoting affordable and safe solutions and inclusive housing finance systems,
- (c) (c) urban planning, organising urban space for the supply of affordable land, housing and infrastructure, guiding both urban growth and urban renewal, promoting compact urban communities and discouraging the use of unsafe or environmentally fragile areas,
- (d) (d) improved urban governance and management, delivering the urban benefits and advantages to all citizens with transparency and accountability, reducing corruption and

correcting malpractices, and

(e) (e) slum upgrading programmes oriented to the betterment of the current conditions of slum households and neighbourhoods.

https://unhabitat.org/sites/default/files/2020/06/indicator_11.1.1_training_module_adequa te_housing_and_slum_upgrading.pdf



Time: to be added by trainer according to planning

- 1. Recognition of the slum challenge. Acknowledging the need of enforcing the rights and realising the potential of slum dwellers must be a priority. Urban authorities need to address the challenges of people living in slums and pursuit improved urban governance to create more prosperous and sustainable urban contexts, devising the affordable housing mechanisms that fulfil the right to adequate housing for all income levels, putting housing at the centre.
- 2. A people-centred approach. The final aim of every slum upgrading intervention should be transforming the lives of the people living in slums, lifting the slum dwellers out of poverty, not just the physical renovation or beautification of a deteriorated part of a city without consideration of its residents. Addressing the human dynamics in slums, putting people at the centre both informal tenants and informal landlords, is the only sustainable way-forward to eradicate urban poverty.
- 3. Government leadership. National governments have a leading role to play in improving

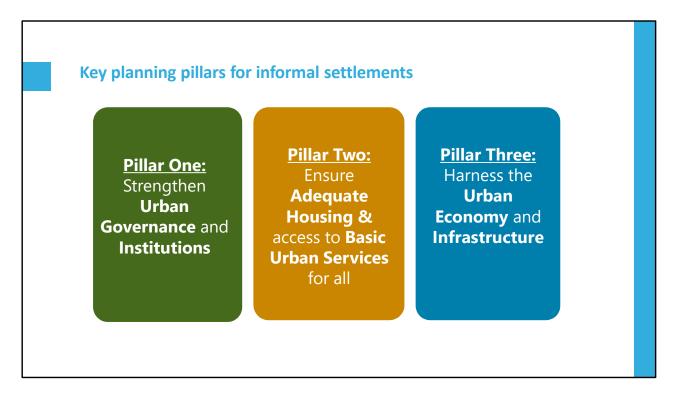
slums. They can provide the enabling environment to develop and implement the appropriate policies and plans to trigger change for, and in partnership with, poor urban dwellers, actively working with regional and municipal governments.

- 4. Strengthening of a policy response. A dedicated policy framework to regulate sustainable urban development and the upgrading and prevention of slums is a precondition for effective, sustainable, long term and large scale responses. Such institutionalised framework should address issues concerning land, housing and infrastructure, finance, mobilisation of local resources, construction standards and other related areas (e.g. labour, health and education).
- 5. Systemic and city-wide/'at scale' approaches. Conceiving and implementing policy, planning, financing and regulations that strengthen the capacity of urban areas to operationalize programmes at a city-wide or 'at scale' level are more likely to improve the lives of slum dwellers than piecemeal responses. All tiers of government are critical to systematic and 'at scale' slum upgrading strategies and programmes that both improve current conditions and prevent new slum formation.
- 6. Integration of people and systems. All levels of government concerned must develop and coordinate broader integrated policy and planning frameworks that ensure a more complete understanding of the communities living in slums, their specific priorities and social and economic dynamics, implementing practical changes that ultimately result in the slums upgraded, linked into the broader urban environment and included in its development plans.
- 7. Appropriate long term financial investment and inclusive financing options. Appropriate and sustained levels of diversified domestic investment in affordable housing and slum upgrading, public and private, are critical, as well as creative financial mechanisms encouraging major financing institutions to provide pro-poor housing plans and financing support for all tiers of government. Investment in microfinance housing improvements and incremental auto-construction are also vital.
- 8. Address land issues and provide slum dwellers with security of tenure. The issues of land and tenure are too important for sustainable development and individual and collective prosperity to be left unattended when upgrading slums. There is need to develop, institutionalise and enforce no forced evictions policies, to explore and adopt different conceptions of tenure, to find solutions fit for tenants as well as landlords and, only if absolutely necessary, to come up with relocation and compensation plans fully agreed with the affected communities.
- **9. Participatory approach and community participation**. A sustainable response to the challenge of slums can only be achieved through the concerted efforts of all involved stakeholders. Authorities, communities, private sector and a broad range of urban practitioners are all partners who can contribute to the upgrading process. Slum

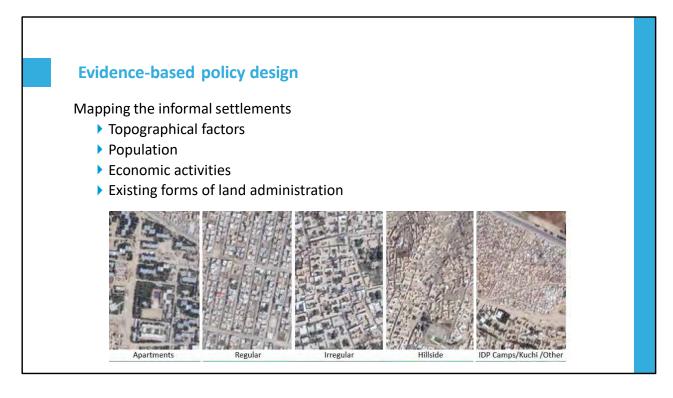
communities, in particular, must be granted their right to participate in the decisionmaking, design, implementation, monitoring and follow-up of the upgrading initiatives, benefiting from investments in their required technical training while contributing their knowledge, work and resources.

- **10.** Combine slum upgrading with employment generation and local economic development. It is necessary not only to acknowledge the slum economy, but also support it. Beyond expected community contracting during upgrading works, there is need to invest in the social capital present in slums, develop cohesion and associativity among slum dwellers, encourage local initiatives and recognise the important role of women in the household economy. Alongside security of tenure, these are effective measures to trigger the virtuous dynamics that help slum dwellers lift themselves out of poverty.
- 11. Development of participatory, robust, standardised and computerised data collection processes. Localised qualitative and quantitative data collection and analysis systems to better understand local urban contexts in a more timely and accessible manner should be adopted. In particular, slum dwellers should be engaged and lead innovative solutions to gather local data to address the social, cultural and economic dynamics of slums. Data collected at community level must be standardised and linked to broader city, regional, national and global monitoring and evaluation initiatives, thus contributing to the data revolution needed to check the attainment of sustainable urban development.
- **12. Creating peer learning platforms.** Platforms that draw on the knowledge of stakeholders involved in the improvement of slums, especially slum dwellers themselves, must be prioritised in order to facilitate information and experience exchange as well as peer learning opportunities. These platforms may include a range of communication strategies and multi-media mechanisms.
- **13.** Data revolution- both the approved Sustainable Development Goals and the proposed New Urban Agenda call for a data revolution to guide their implementation efforts and monitor their achievement. The data revolution through technological developments offer a chance for the global network of urban managers, practitioners and communities to collectively set up broad urban data systems, exploring feasible mechanisms at national, local and community levels to perform this task, building on existing slum and slum upgrading networks to secure the systematic and participatory gathering and analysis of data. It will make space for communities to innovate together with governments, creating a city-wide, national network that can contribute to change the social and spatial patterns of the urban context and strengthen citizenship.

Slum Almanac 2015-2016 PSUP.pdf (unhabitat.org)



Time: to be added by trainer according to planning



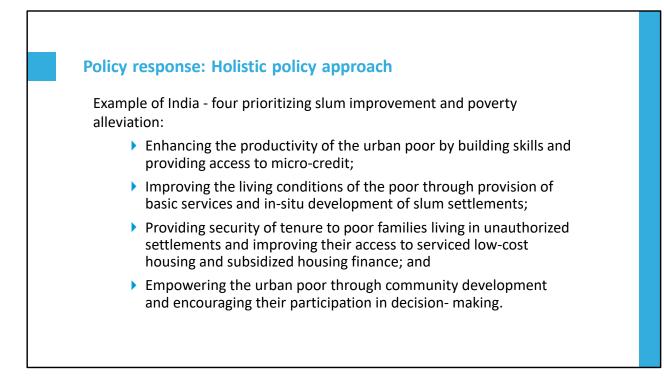
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- Holistic policy approach encompassing livelihoods
- Urban national priority programme
- Informal settlements upgrading policy
- Community-level financing tools



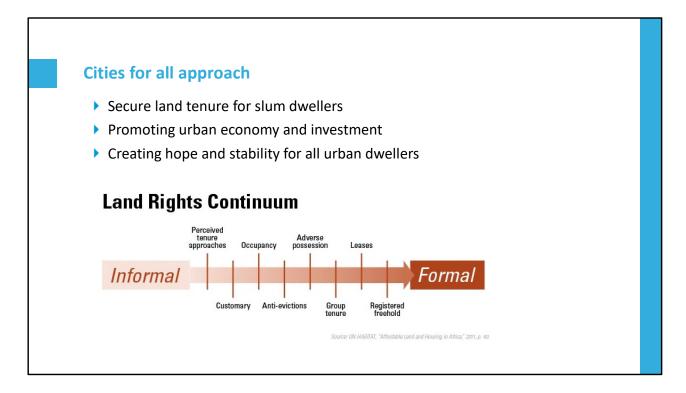
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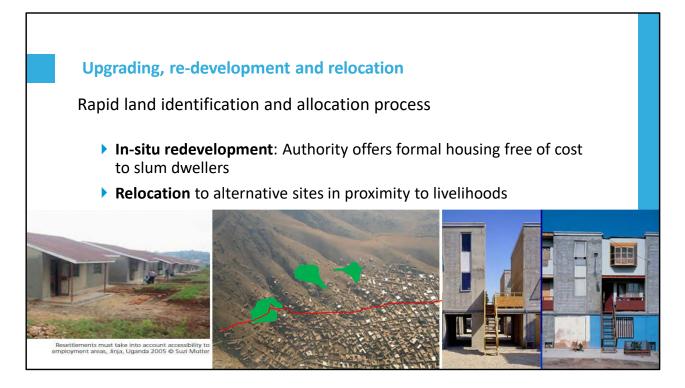
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ALIGNMENT WITH NEW URBAN AGENDA

Speaker's note:

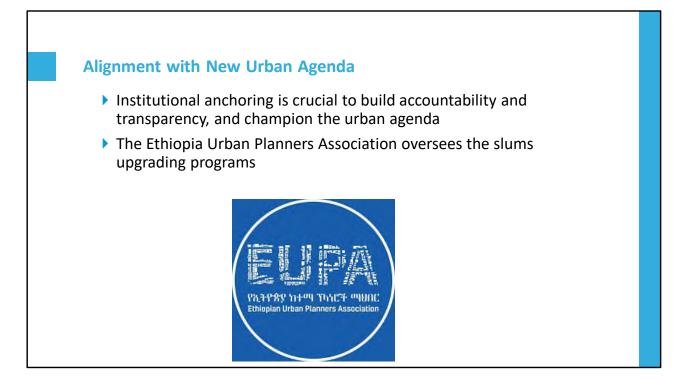
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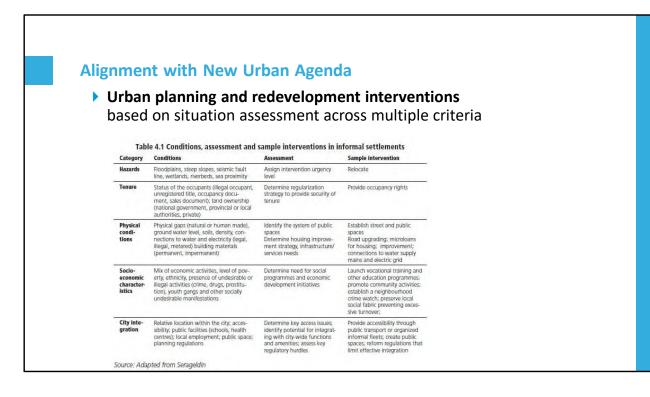
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Background information:

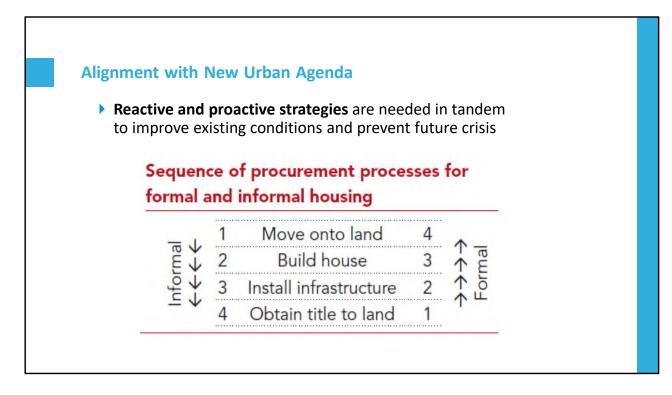
Participatory mapping of neighbourhoods –The residents know exactly the boundaries, ownership, renters, public properties, etc.



Time: to be added by trainer according to planning



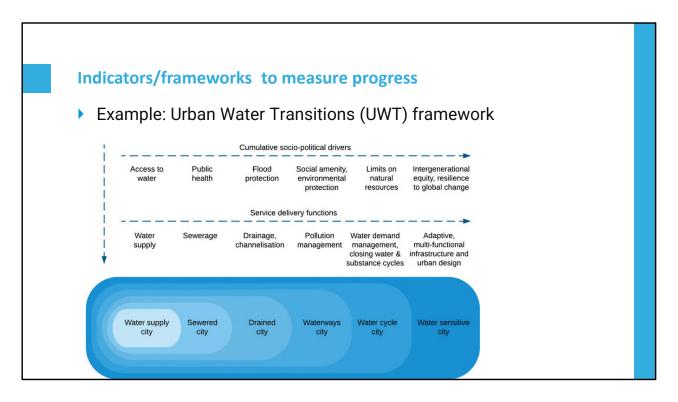
Time: to be added by trainer according to planning



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Background information:

A major challenge in informal settlements is Water. Urban development has a strong relationship with its water systems. When providing solutions for informal settlements, water access and management is at the core. Based on a historical analysis of the technical and institutional arrangement in urban water management over time, urban water transitions (UWT) framework (Brown et al., 2008) identifies six distinct development stages that cities neighbourhoods go through as they progress towards greater water sensitivity.

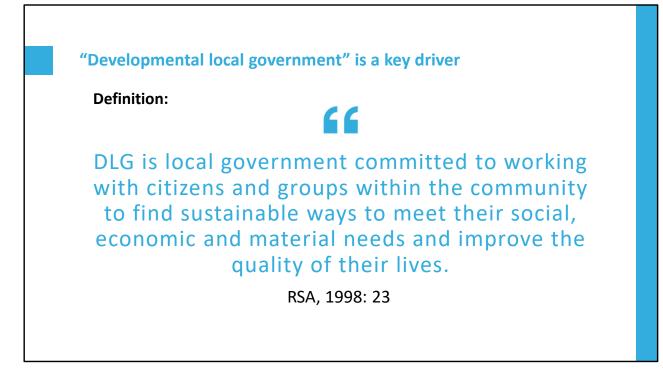
https://www.researchgate.net/post/How can Water Sensitive City WSC indicators be a ssigned to idealised city-states-Urban Water Transitions UWT framework



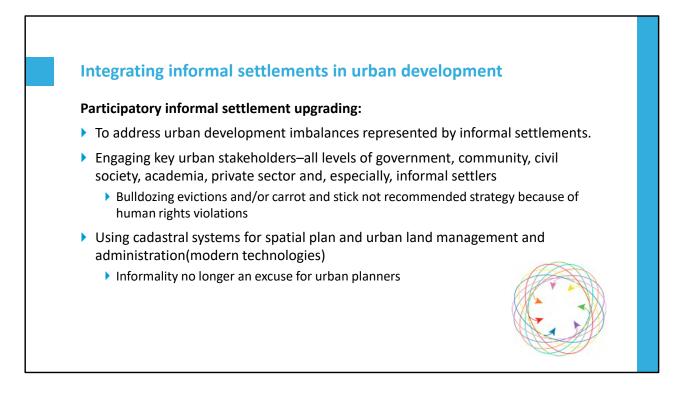
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Background information:

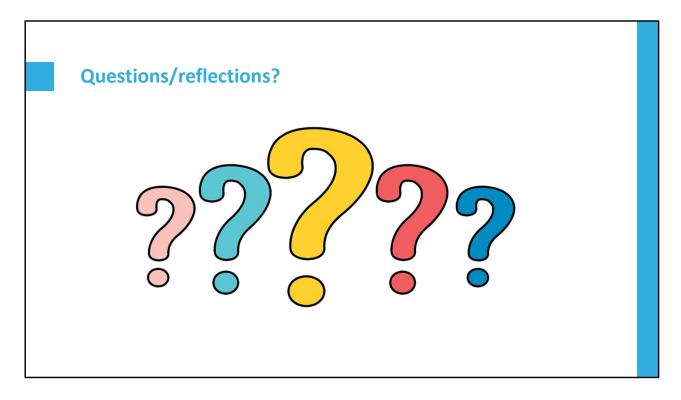
Source picture: Informal settlement Maraki sub-city, Ethiopia



Time:



Time: to be added by trainer according to planning



- Summarise the content of the session
- Ask if there are any outstanding questions

Time: 5 minutes